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Message Text

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OECD PARIS FOR ENDERS AND JULIUS KATZ

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SUMMARY. MFA CALLED IN EMBOFF JUNE 27 TO RECEIVE GOP AIDE-MEMOIRE RESPONDING TO OUR EARLIER DEMARCHES ON LDC/DC DIALOGUE AND THE CONSUMER-PRODUCER CONFERENCE. AIDE-MEMOIRE WELCOMED "CONSTRUCTIVE" US INITIATIVES, AND LISTED A NUMBER OF CONCRETE AREAS IN WHICH THE GOP WOULD LIKE TO SEE THE PARIS CONFERENCE AND OTHER INTERNATIONAL MEETINGS ON LDC/DC PROBLEMS REACH AGREEMENT. IN THE AREA OF RESOURCE TRANSFER TO THE LDCS, THE GOP HOPES FOR AGREEMENT ON SEVERAL LENDING MECHANISMS (A MORE PERMANENT THIRD WINDOW, IMF TRUST FUND, FIFTH IDA REPLENISHMENT AND BETTER-ENFORCED DAC TARGETS) AND
FOR A COMMITMENT BY OPEC MEMBERS TO KEEP THEIR AID UP TO 1974 LEVELS. AIDE-MEMOIRE ALSO PROPOSES SEVERAL MEASURES
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ENCOURAGING PRIVATE INVESTMENT IN LDCS, INCLUDING MULTI-LATERAL GUARANTEES ON INVESTMENT. PROPOSALS ON TRADE INCLUDE SEEKING OVERALL AGREEMENT ON THE PRINCIPLES WHICH MIGHT GOVERN COMMODITY AGREEMENTS, STABILIZATION OF LDC

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EXPORT EARNINGS, AND REMOVAL OF TARIFF BARRIERS AGAINST
LDC EXPORTS (BOTH BY EXPANDING GSP AND GOING BEYOND GSP CONTEXT).
AIDE-MEMOIRE ENDORSED US PROPOSALS ON FOOD AND AGRICULTURE.
THERE WAS A RATHER FUZZY PARAGRAPH ON ENERGY, RECOGNIZING
THE PROBLEM FACING THE US BUT REFLECTING TRADITIONAL GOP UN-
WILLINGNESS TO OFFEND OPEC COUNTRIES. AIDE-MEMOIRE ACCEPTED
US IDEA OF COMMISSIONS TO STUDY THE VARIOUS SUBJECTS IN THE
CONTEXT OF THE PARIS CONFERENCE, BUT SUGGESTED THAT THERE BE
SOME FORM OF "ORGANIC LINK" - DELIBERATELY NOT DEFINED -
BETWEEN THE COMMISSIONS. END SUMMARY

1. MFA ACTING DIRGEN (UN AFFAIRS) MUNIR AKRAM JUNE 27 CALLED
IN ECON/COMM OFFICER TO RECEIVE GOP AIDE-MEMOIRE RESPONDING
TO EMBASSY'S EARLIER DEMARCHES ON LDC/DC ISSUES AND ON
CONSUMER-PRODUCER CONFERENCE. AKRAM SAID THAT BROADLY
SIMILAR PROPOSALS HAD BEEN SENT TO THE PAKISTANI MISSION
TO THE UN, WITH THE SEVENTH SPECIAL SESSION IN MIND,
BUT APART FROM THAT THESE PROPOSALS HAD NOT BEEN ANNOUNCED
PUBLICLY OR DISCUSSED WITH ANY OTHER GOVERNMENTS. ALTHOUGH
THE AIDE-MEMOIRE ITSELF IS GEARED TO THE RESUMPTION OF THE
PARIS ENERGY CONFERENCE, AKRAM SAID THAT THE GOP WAS MORE
INTERESTED IN THE PROPOSALS THEMSELVES THAN IN THE FORUM
WHERE THEY MIGHT BE DISCUSSED. TEXT OF AIDE-MEMOIRE FOLLOWS:

2. BEGIN TEXT. PAKISTAN HAS CONSISTENTLY ADVOCATED A
COOPERATIVE APPROACH IN THE EFFORT TO ESTABLISH A NEW AND
MORE EQUITABLE INTERNATIONAL ECONOMIC ORDER. IT THEREFORE
WELCOMES THE PROPOSALS ADVANCED RECENTLY BY SECRETARY OF STATE
KISSINGER FOR A RESUMPTION OF THE DIALOGUE BETWEEN THE DEV-
ELOPING AND DEVELOPED COUNTRIES AND HIS CONCRETE IDEAS FOR
PROMOTING DEVELOPMENT COOPERATION AND IMPROVED MANAGEMENT
OF THE WORLD ECONOMY.

3. SOLUTIONS TO THE PRESENT ECONOMIC DIFFICULTIES ENCOUNTERED
BOTH BY THE DEVELOPED AND THE DEVELOPING COUNTRIES CANNOT BE
ACHIEVED WITHOUT THE EARLY IMPLEMENTATION OF INTER-LINKED
MEASURES IN THE FIELDS OF TRADE, FINANCE AND DEVELOPMENT
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COOPERATION DESIGNED TO SIGNIFICANTLY EXPAND WORLD PRODUCTION,
ESPECIALLY IN THE DEVELOPING COUNTRIES. AN EARNEST EFFORT IS
BEING MADE AT THE UNITED NATIONS, IN THE CONTEXT OF THE PRE-
PARATIONS FOR THE SEVENTH SPECIAL SESSION OF THE GENERAL
ASSEMBLY TO SELECT SPECIFIC AREAS WHERE POSITIVE PROGRESS
SHOULD BE MADE THROUGH DIALOGUE AND CONSENSUS. THE
DEVELOPING COUNTRIES HAVE IDENTIFIED CERTAIN AREAS FOR
PRIORITY ACTION. THE SUGGESTIONS OF THE U.S. GOVERNMENT
COVERING THE AREAS OF FOOD, COMMODITIES, TRADE AND FINANCE,
ARE CONSTRUCTIVE AND WILL GREATLY ASEIST IN EVOLVING AN
AGREED FRAMEWORK FOR ACTION.

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4. IT IS CLEAR THAT SOME STEPS CAN AND SHOULD BE TAKEN BEFORE OTHERS. THE CONFERENCE BETWEEN THE DEVELOPED AND THE DEVELOPING COUNTRIES SHOULD ADOPT DECISIONS FOR THE IMMEDIATE IMPLEMENTATION OF THOSE MEASURES WHICH ARE URGENTLY REQUIRED AND CAPABLE OF BEING TRANSLATED FORTHWITH INTO ACTION E.G. FOOD AID AND HELP TO THE POOREST COUNTRIES. THE CONFERENCE SHOULD ALSO FORMULATE POLICY COMMITMENTS AND GUIDELINES ON OTHER MEASURES TO BE IMPLEMENTED THROUGH THE UNITED NATIONS AND SPECIALIZED ORGANIZATIONS WITHIN A SPECIFIC TIME-FRAME E.G. COMMODITY ARRANGEMENTS, REMOVAL OF TRADE BARRIERS ETC. BEARING IN MIND THE U.S. PROPOSALS, PAKISTAN WOULD LIKE TO SUGGEST SOME CONCRETE IDEAS IN THE MAIN AREAS OF FINANCIAL RESOURCES, TRADE AND FOOD.

5. IT IS CLEAR THAT THE MOST URGENT ACTION REQUIRED IS TO MEET THE FINANCIAL NEEDS OF THE POOREST DEVELOPING COUNTRIES WHICH HAVE BEEN THE MOST SEVERELY AFFECTED BY THE DETERIORATION IN THEIR TERMS OF TRADE AND THE LACK OF ADEQUATE FINANCIAL ASSISTANCE. THEY REQUIRE SUBSTANTIAL ADDITIONAL FIN
NCIAL RESOURCES, ON HIGHLY CONCESSIONARY TERMS'S FOR BALANCE OF PAYMENT'S SUPPORT AND LONG-TERM DEVELOPMENT ASSISTANCE. THE CONFERENCE SHOULD READ AGREEMENT ON THE FOLLOWING STEPS:

(1) ESTABLISHMENT, DQR AS LONGAS NECESSARY, OF THE PROPOSED "THIRDWINDOW" TO PROVIDE AT LEAST $1 BILLION ANNUALLY IN ADDITIONAL AID TO THE POOREST COUNTRIES;

(2) CREATION OF THE "SPECIAL TRUST FUND" OF 2 BILLION

FOR BALANCE OF PAYMENTS SUPPORT TO THE POOREST COUNTRIES BY JANUARY 1976. WE WELCOME THE U.S. PROPOSAL TO UTILIZE PART OF THE PROFITS ON THE SALE OF IMF GOLD FOR THIS PURPOSE;

(3) AN EARLY REPLENISHMENT OF THE FIFTH IDA REPLENISHMENT AT A LEVEL WHICH IS AT LEAST SUFFICIENT TO OFFSET THE INCREASE IN PRICES;

(4) A COMMITMENT BY DAC MEMBER COUNTRIES TO ACHIEVE THE OFFICIAL DEVELOPMENT ASSISTANCE TARGET OF 0.7 PER CENT OF THEIR GNP BY 1980 AND WITHIN THIS TO INCREASE ASSISTANCE TO THE POOREST DEVELOPING COUNTRIES BY AT LEAST $2.5 BILLION ANNUALLY (IN ADDITION TO MULTILATERAL AND OTHER SOURCES OF ASSISTANCE). EACH DAC MEMBER SHOULD INDICATE THE PHASES BY WHICH IT WILL ACHIEVE THIS TARGET;

(5) A COMMITMENT BY OPEC MEMBERS TO MAINTAIN THEIR ASSISTANCE TO DEVELOPING AT LEVELS REACHED IN 1974 AND TO INCREASE THIS IN ACCORDANCE WITH THE POSITION OF THEIR FINANCIAL RESERVES;

(6) A MORATORIUM ON THE REIMBURSEMENT OF DEBTS CONTRACTED BY THE DEVELOPING COUNTRIES UNTIL THE OBJECTIVES FOR WHICH THE DEVELOPMENT ASSISTANCE WAS GIVEN ARE ACHIEVED.

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6. APART FROM THESE IMMEDIATE STEPS, THE CONFERENCE SHOULD ALSO GIVE DIRECTION AND IMPETUS TO THE NEGOTIATIONS UNDERWAY FOR THE REFORM OF THE WORLD MONETARY SYSTEM, ESPECIALLY AS REGARDS THE NEED TO ARREST SHARP CURRENCY FLUCTUATIONS, PROVIDE FOR A MORE STABLE MECHANISM TO TRANSFER FINANCIAL RESOURCES TO THE DEVELOPING COUNTRIES, AND TO ENABLE THEM TO PARTICIPATE MORE EFFECTIVELY IN THE MANAGEMENT OF THE INTERNATIONAL MONETARY ARRANGEMENTS.

7. FURTHERMORE, GOVERNMENTAL EFFORTS NEED TO BE SUPPLEMENTED BY THE CONTRIBUTION OF FOREIGN PRIVATE ENTERPRISE. THIS CAN FORM A SOURCE OF ADDITIONAL FINANCE AS WELL AS TECH-NOLOGICAL TRANSFER AND INNOVATION. HOWEVER, AS INDICATED BY SECRETARY CISSINGER, THERE IS NEED FOR THE EVOLUTION OF A CONSENSUS ON THE CNDITIONS IN WHICH FOREIGN PRIVATE ENTERPRISE CAN PARTICIPATE IN THE DEVELOPING COUNTRIES. THE CONFERENCE COULD CONSIDER SOME SPECIFIC STEPS, SUCH AS MULTILATERAL GUARANTIES ON INVESTMENT, PRINCIPLES FOR REPATRIATION OF PROFITS AND COMPENSATION IN THE EVENT OF NATIONALIZATION, TO ENCOURAGE A MORE ACTIVE PARTICIPATION
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OF COMMERCIAL ENTERPRISES IN THIRD WORLD DEVELOPMENT.

8. AS REGARDS TRADE, THE CONFERENCE SHOULD CONSIER THE FOLLOWING MEASURES:

(1) ADOPTION OF OVERALL GUIDELINES FOR NEGOTIATIONS ON INDIVIDUAL COMMODITIES DESIGNED TO ENSURE FAIR AND RENUMERATIVE PRICES FOR PRIMARY COMMODITIES, STABLE MARKETS FOR PRODUCERS AND ASSURED SUPPLIES FOR CONSUMERS, INCLUDING CREATION AND STRENGTHENING OF BUFFER STOCK FINANCING FACILITIES. THIS MAY RECONCILE THE "INTEGRATED" APPROACH SUGGESTED BY DEVELOPING COUNTRIES AND THE "CASE-BY-CASE" PROCESS ADVOCATED BY THE UNITED ST
TES. THE GUIDELINES
ON COMMODITIES WOULD NATURALLY BE GREATLY INFLUENCED BY THE DECISIONS REACHED IN THE NEGOTIATIONS ON ENERGY.

(2) APPROVAL OF A COMPREHENSIVE SET OF MEASURES, SUCH AS SUGGESTED BY THE UNITED STATES, TO STABILIZE THE EXPORT EARNINGS OF THE DEVELOPING COUNTRIES. THE PRIN-CIPLE OF MAINTAINING A BALANCE BETWEEN THE EXPORT AND IMPORT PRICES OF DEVELOPING COUNTRIES AND OF COMPENSATING THEM FOR FLUCTUATIONS IN THEIR TRADE BALANCE SHOULD BE EXPRESSLY RECOGNIZED. SUCH MEASURES SHOULD INCLUDE STEPS TO SUBSTANTIALLY IMPROVE THE IMF COMPENSATORY FINANCING FACILITY.

(3) AN AGREEMENT ON THE PART OF THE OECD COUNTRIES TO IMPROVE AND ENLARGE THE GENERALIZED SYSTEM OF PREFERENCES BY EARLY 1976, SO AS TO INCLUDE ALL AGRICULTURAL AND IN-DUSTRIAL PRODUCTS OF EXPORT INTEREST TO THE DEVELOPING

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COUNTRIES AT ZERO RATES OF DUTY AND WITHOUT QUOTAS AND
EILINGS OR OTHER RESTRICTIONS. THE GSP RULES SHOULD BE
SIMPLIFIED AND HARMONIZED.
(4) THE ADOPTION OF A PROGRAMME, PHASED OVER THE NEXT
5 TO 10 YEARS FOR THE REMOVAL OF TARIFF AND NON-TARIFF
BARRIERS AFFECTING THE EXPORTS OF DEVELOPING COUNTRIES, NOT
INCLUDED IN THE G.S.P. PARITUCLAR EMPHASIS SHOULD BE PAID
TO THE EARLIEST ELIMINATION OF TARIFFS AND QUOTAS WHICH
DISCRIMINATE AGAINST THE DEVELOPING COUNTRIES AND THOSE
WHICH PROGRESSIVELY ESCALATE AGAINST THE MANUFACTURED AND
SEMI-MANUFACTURED EXPORTS OF THESE COUNTRIES. IN THE
MEANTIME THE PRINCIPLE OF "STAND-STILL" SHOULD BE ADHERED
TO STRICTLY.
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9. WE BROADLY ENDORSE THE U.S. PROPOSALS ON SHORT-TERM
AND LONG-TERM MEASURES TO MEET THE WORLD FOOD GAP AND
SPECIALLY WELCOME ITS READINESS TO CONTRIBUTE 4 MILLION
TONS TOWARDS FOOD AID AND TO PARTICPATE IN THE SPECIAL
AGRICULTURAL FUND. WE HOPE THE CONFERENCE WILL ENDORSE:
THE 10 MILLION TON TARGET FOR WORLD FOOD AID; ESTABLISHMENT
OF THE AGRICULTURAL FUND WITH INITIAL ANNUAL RESOURCES
OF AT LEAST 1 BILLION; AND IMPLEMENTATION OF THE UNDERTAKINGS
ON WORLD FOOD SECURITY. WE AGREE THAT THE ONLY DURABLE
SOLUTION TO WORLD FOOD PROBLEMS IS LARGER PRODUCTION,
ESPECIALLY IN THE DEVELOPING COUNTRIES. FOR THIS PURPOSE,
THE POTENTIAL FOR RAPID
AGRICULTURAL EXPANSION IN SOME
DEVELOPING COUNRIES SHOULD BE FULLY EXPLOITED.

10. WE HAVE NOTED THE IMPORTANCE WHICH THE UNITED STATES
PLACES ON THE NEED FOR AN AGREEMENT ON ENERGY QUESTIONS.
BEING NEITHER A PRODUCER NOR A LARGE CONSUMER OF OIL,
WE DO NOT WISH TO ADVANCE ANY SPECIFIC PROPOSALS ON THE
MANNER IN WHICH THE POSITIONS OF THE INDUSTRIALIZED NATIONS
AND OPECMEMBERS CAN BE RECONCILED. HOWEVER, WE REMAIN
CONVINCED THAT A SOLUTION IN THIS AREA, WHICH SERVES THE
IMMEDIATE NEEDS AND LONG-TERM INTERESTS OF ALL GROUPS OF
COUNTRIES, IS NOT ONLY POSSIBLE BUT ALSO IMPERATIVE.
THE OPEC MEMBERS, FOR THEIR PART, HAVE DECLARED THEIR
READINESS TO REACH AN ACCORD IF THE DEVELOPED CUNTRIES
PROVE MORE FORTHCOMING IN ASSISTING THIRD WORLD NATIONS
IN THEIR DEVELOPMENT EFFORTS.

11. IT IS PARTLY FOR THIS REASON THAT PAKISTAN HOPES
THAT THE CONFERENCE BETWEEN THE DEVELOPED AND THE DEVELOPING
COUNTRIES WILL MAINTAIN AN OVERVIEW OF PROGRESS IN VARIOUS
AREAS UNDER DISCUSSION. WE AGREE THAT SPECIFIC PROBLEMS
SUCH AS ENERGY, COMMODITIES AND RAW MATERIALS AND ASSISTANCE
TO THE MOST SERIOUSLY AFFECTED COUNTRIES WILL PROBABLY
NEED TO BE EXAMINED IN SEPARATE "COMMISSIONS". BUT THERE

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SHOULD ME AN ORGANIC LINK BETWEEN THESE COMISSIONS.
OBJECTIVE CRITERIA SHOULD BE USED TO DETERMINE THE COMPOSITION
OF THESE COMMISSIONS. THIS WOULD HAVE TO BE CAREFULLY
PREPARED AND SHOULD BE DECIDED ON BY THE CONFERENCE ITELF
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RATHER THAN BY THE PREPARATORY MEETINGS. ALTHOUGH MEMBERSHIP
WOULD HAVE TO BE LIMITED, IT SHOULD NOT BE AS RESTRICTIVE
AS THE PREPARATORY TALKS HELD IN APRIL BUT SHOULD BE ENLARGED
SOMEWHAT TO RENDER THE NEGOTIATIONS MORE REPRESENTATIVE
OF THE DIVERSE INTERESTS INVOLVED.

12. WE HOPE THAT THE CONVENING OF THE CONFERENCE WILL
NOT BE DELAYED BY THE ABSENCE OF AGREEMENT ON A PRECISELY
FORMULATED AGENDA. ALL THAT IS NECESSARY, AT THIS STAGE,
IS TO IDENTIFY THE BROAD ELEMENTS FOR DISCUSSION UNDER
EACH SUBJECT. THE CONFERENCE SHOULD BE CALLED BEFORE
THE SEVENTH SPECIAL SESSION OF THE GENERAL ASSEMBLY WHICH,IN THE ABSE
NCE OF CONCRETE AGREEMENTS ON SOME OF THE
IMPORTANT AND URGENT ISSUES, MAY RESULT IN ANOTHER FRUITLESS
CONFRONTATION BETWEEN THE DEVELOPED AND THE DEVELOPING
COUNTRIES. END TEXT.

13. IN RESPONSE TO EMBASSY OFFICER'S QUESTIONS, AKRAM
PROVIDED THE FOLLOWING CLARIFICATIONS:

14. DAC TARGETS: REFERENCE TO ADDITIONALITY IS NOT A
PROPOSAL THAT THE TRADITIONAL METHOD OF CALCULATING
OFFICIAL DEVELOPMENT ASSISTANCE (ODA) BE CHANGED. THE GOP
IS SIMPLY PROPOSING THAT MONEY RAISED IN THE COMMERCIAL
MARKET NOT BE INCLUDED IN CALCULATIONS OF ODA. (WE ARE
NOT SURE WHY THIS IS BEING PROPOSED, SINCE THE GOP POSITION
DOES NOT APPEAR TO DIFFER FROM CURRENT PRACTICE.) INTEREST
RATE SUBISDIES PROVIDED BY GOVERNMENTS FINANCING THE THIRD
WINDOW WOULD STILL, WITHIN THE GOP PROPOSAL, COUNT AS ODA.

15. DEBT MORATORIUM: EMBASSY OFFICER POINTED OUT THAT
AID REPAYMENT TERMS WERE SUBSTANTIALLY LONGER THAN THE
TIME REQUIRED TO REAP BENEFITS FROM AID PROJECTS. AKRAM
ACKNOWLEDGE THIS, BUT EXPLAINED THAT THE PROPOSAL WAS A
REFRENCE TO AID PROJECTS WHICH MIGHT BE UNSUCCESSFUL
OR SUBSTANTIALLY DELAYED. THE GOP WOULD LIKE REPAYMENT FOR
SUCH PROJECTS TO BE DELAYED AS WELL. (THIS PROPOSAL DID
NOT APPEAR TO HAVE BEEN THOUGHT OUT AS WELL AS SOME OTHERS.)

16. MONETARY REFORM: THE GOP REGARDS THE SDR-AID LINK
AS ONE POSSIBLE MEANS OF ACCOMPLISHING ITS OBJECTIVES IN
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THIS AREA, BUT NOT THE ONLY ONE. THE GOP IS AWARE OF THE
U.S. POSITION ON THE LINK, AND HENCE DID NOT MENTION IT
SPECIFICALLY.

17. PRIVATE ENTERPRIS: EMBASSY OFFICER EXPRESSEJ SOME
SURPRISE AT PARAGRAPH ON ENCOURAGING PRIVATE FOREIGN
INVESTMENT, PARTICULARLY PROPOSAL FOR MULTILATERAL INVESTMENT
GUARANTEES. AKRAM SAID THAT WITH THE INCREASED AMOUNT
OF ARAB MONEY SEEJING INVESTMENT OUTLETS, "DEVELOPING
COUNTRIES" HAD BECOME MORE AWARE OF THE BENEFITY FOREIGN
INVESTMENT COULD BRING THEM.

18. LINKAGE BETWEEN COMMISSIONS: AKRAM SAID THAT THE
RATHER VAGUE LANGUAGE ON THE LINK AMONG THE COMMISSIONS
WAS DELIBERATE. THE GOP WOULD NOT WANT TO SEE PROGRESS
IN ONE AREA HELD UP BECAUSE TOO SPECIFIC A QUID-PRO-QUO
HAD BEEN SET UP IN ANOTHER AREA. ON THE OTHER HAND, HE
EVIDENTLY BELIEVED THAT LDCS HAD GAINED FROM OPEC TACTICS
LINKING ENERGY CONFERENCE TO OTHER LDC ISSUES, GOP
APPARENTLY DOES NOT WANT TO FORESWEAR THE POSSIBILE BENEFITS
OF SIMILAR TACTICS DESPITE THE RATHER DIFFERENT TENOR OF
NIAZ NAIK'S COMMENTS (REFTEL B). AKRAM WENT ON TO SAY
THAT IF THE U.S. HAD "REAL CONCESSIONS" TO MAKE, THE
U.S. MIGHT BE ABLE TO BENEFIT BY PLAYING THE SAME GAME,
MAKING THEM CONTINGENT ON PROGRESS IN THE ENERGY TALKS
AND THEREBY INDUCING THE POORER LDCS TO PRESSURE OPEC
COUNTRIES. (WE SHOULD NOTE THAT AKRAM IS AN OLD UN HAND,
INTERESTED IN THE TACTICS OF INTERNATIONAL MEETINGS, AND
MAY HAVE BEEN SPEAKING OFF THE TOP OF HIS HEAD ON THIS
POINT.)

19. COMMENT: THE TONE OF THE RESPONSE STUCK US AS
MODERATE AND ENCOURAGING, AS DID THE INCLUSION OF SO MANY
SPECIFICS. THE U.S. GOVERNMENT WILL CLEARLY HAVE PROBLEMS
WITH SOME OF THE PROPOSALS, BUT IN SOME AREAS - NOTABLY
FOOD AND AGRICULTURE - WE SEEM TO BE FAIRLY CLOSE TOGHETHER.
EMBASSY OFFICER PROMISED TO GIVE AKRAM MORE SPECIFIC
REACTIONS FROM WASHINGTON AS SOON AS THEY WERE AVAILABLE.
WOULD APPRECIATE PARTICULARLY ANY INFORMATION DEPARTMENT
CAN PROVIDE ON PROPOSALS IN WHICH U.S.-GOP COOPERATION
SEEMS POSSIBLE.
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